

Debt of Municipalities

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What is the project about?

- **Municipalities debt:** How much is there and how much there has been?
- Why do we care? There are many reasons why is relevant, among them:
 - Municipalities services are the closest to citizens \Rightarrow highly affected by the financial position.
 - Important lab to study the spending efficiency of the public sector.
- What is there?
 - Some public data on aggregates \Rightarrow hard to tell how accurate it is (more details later). Individual data is scarce and noisy.
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The current situation

- In the last decade or so, there some studies about municipalities financial behavior.
 - Antulov-Fantulin Lagravinese and Resce (2021, JEBO): predict bankruptcy
 - Grembi, Nannicini, Troiano (2016,AEJ: applied micro): effectiveness of DSP
 - Di Nicola (2021) (thesis): optimal fiscal rules.
- All these papers use the main data source: *Ministry of the Interior*.
- We have this data: rich data about flows, but debt information for less than 20% of the municipalities, and when present numbers are odd.
- For this reason the previous papers **rely mostly on budget flows** for the quantitative findings.

The current situation

- Different sources contain some sort of information at different levels of aggregation.
- "*Conti finanziari*" of Banca d'Italia provides an aggregate estimation of debt. The lowest aggregation is at the regional level. Not clear how far in the past.
- *SIOPE* has slowly and recently started to include more information about municipalities. This data is not public.
- Opendata provided only aggregate information.
- The lack of readily available, public data and for a sufficiently long time span makes assessing the municipalities' financial position difficult to monitor them and prevents the existence of highly needed studies.

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What can be done?

- From the recent past to the future:
 - Legislative Decree No. 118 of 2011 imposed a harmonization process for the accounting systems \Rightarrow it is possible to scrap public flow data and construct changes on debt.
 - The problem here is disentangle interest from capital payments (and maturities).
 - New harmonized accounts provide two items: debt services and interest payments (the first includes the second)
 - Some municipalities also provide information about debt issuances and payments (e.g. Milano).
- \Rightarrow Possible to construct automatic indicator updated with every release of a new budget.

Debt looking backwards

- This is more challenging.
- Use inventory methods again. Problem is that accounts were not harmonized. Split between debt payments and interest rate, not always present.
- Use machine learning on municipalities with information to "determine" the split on those without information.
- Use municipalities that had provided information about as a control to test the accuracy of the estimation.
- We may need an initial measured level of debt: Banca d'Italia? SIOPE?